

Message Text

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44

ACTION NEA-12

INFO OCT-01 EUR-25 ISO-00 IO-14 SSO-00 NSCE-00 USIE-00

INRE-00 USSS-00 CCO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 ACDA-19 OMB-01 DRC-01 /135 W

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O R 281433Z OCT 73

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC IMMEDIATE 310

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

USINT CAIRO

AMCONSUL JERUSALEM

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY ROME

USMISSION USUN

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C O R R E C T E D C O P Y (TEXT)

E.O. 11652: N/A

TAGS: PFOR, XF, IS

SUBJECT: ALLON INTERVIEW OCTOBER 27

1. FOLLOWING IS FULL SUMMARY OF VERBATIM TRANSLATION BY
GOI PRESS OFFICE OF DEPUTY PRIMIN ALLON'S INTERVIEW ON
ISRAELI TELEVISION OCTOBER 27.

2. ALLON'S REPLY TO FIRST QUESTION WAS THAT WAR IS NOT
REALLY OVER, SO LONG AS EGYPT AND SYRIA ARE RECEIVIFG NEW
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WEAPONS AND CEASEFIRE NOT FULLY IN EFFECT. ASKED IF ISRAEL

HAD WON WAR, ALLON SAID YES, COMPARING ARAB STATES' PREPARATIONS AND AIMS WITH PRESENT SITUATION.

3. PQ ANSWER TO THIRD QUESTION, ALLON SAID NO, AREA BALANCE OF FORCES HAS NOT CHANGED, ALTHOUGH MUTUAL ESTIMATIONS ON BOTH SIDES MAY HAVE CHANGED. IN PAST ISRAELIS TENDED TO DISMISS ARABS' STRENGTH. LEARNING THIS WAR'S LESSONS, ISRAEL WILL UNDOUBTEDLY BE ABLE TO INCREASE ITS EDGE OVER ARABS.

4. ACKNOWLEDGING THAT IN ALL ARAB-ISRAELI WARS, CEASE-FIRES CAME EARLY FROM ISRAELI VIEWPOINT, ALLON SAID THIS CEASEFIRE NEVERTHELESS FOUND IDF IN FAVORABLE GEOGRAPHIC POSITION.

5. ASKED IF ISRAEL WOULD NOW BE SUBJECT TO PRESSURE, ALLON SAID THERE IS ISRAEL-EGYPT AND INTERNATIONAL ARGUMENT GOING ON ABOUT WHERE OCT 22 CEASEFIRE LINES WERE. IDF HAD IN FACT ENCIRCLED THIRD EGYPTIAN ARMY BEFORE CEASEFIRE BUT IMPROVED ENCIRCLEMENT AFTERWARDS WHEN PROVOKED BY EGYPTIANS. MOREOVER, "WE, I BELIEVE, CANNOT ALLOW OURSELVES TO GIVE UP ANY OF THE GAINS WE ACHIEVED AS LONG AS THE FIGHTING WAS CONDUCTED AT THE EGYPTIANS' INITIATIVE, AS IT ACTUALLY WAS." AT SAME TIME, ISRAEL IS PERMITTING HUMANITARIAN AID TO THIRD ARMY, AND DIRECT MILITARY CONTACT IS BEING CONSIDERED TO FACILITATE THIS.

6. ALLON REPLIED TO NEXT QUERY THAT ALTHOUGH IT WAS TRUE INTERNATIONAL MEDIATION HAD PRODUCE THIS MILITARY CONTACT, CONTACT WOULD BE DIRECT. ALLON HOPED MILITARY CONTACTS ABOUT CEASEFIRE WOULD DEVELOP INTO MILITARY-LEVEL TALKS ABOUT WHOLE MILITARY ASPECT, THESE TO BE FOLLOWED BY RESOLUTION 338 PEACE NEGOTIATIONS. NOT ANSWERING NBTT QUESTION DIRECTLY ABOUT WHETHER UNEF WOULD HINDER TALKS, ALLON REITERATED ISRAELI POSITION THAT UNEF SHOULD BE COMPRISED OF CONTINGENTS ONLY FROM STATES HAVING RELATIONS WITH BOTH PARTIES.

7. ASKED IF PRESENT CEASEFIRE LINES WOULD REMAIN UNTIL
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PEACE IS ESTABLISHED, ALLON SAID LINES ARE GOOD MILITARILY FOR ISRAEL. BEGIN QUOTE "NEVERTHELESS, IN ORDER TO TRY AND CONSIDER THE NEEDS OF A TRANSITION PERIOD AND PARTICULARLY OUR OWN ASPIRATION TO GET TO THE STAGE OF PEACE TALKS, I WOULD NOT OPPOSE EVEN AT THE FIRST STAGE, EVEN AS A FIRST STEP IN CONVERSATIONS BETWEEN THE TWO SIDES, FOR THE ARMIES TO RETURN TO EITHER SIDE OF THE SUEZ CANAL AS THEY WERE BEFORE THE OUTBURST OF HOSTILITIES, THAT IS THAT

THE EGYPTIANS RETURN TO THE WEST BANK AND ISRAEL RETURN TO THE EAST BANK, AND THAT THEY BE SEPARATED ON THE BANKS OF THE CANAL BY AN INTERNATIONAL EMERGENCY FORCE, TO PREVENT FRICTION, INCIDENTS AND SHOOTING." END QUOTE

8. ASKED IF THIS WOULD BE GOOD FOR ISRAEL, HE SAID YES, AND ALSO FOR EGYPT. BEGIN QUOTE "FOR DESPITE THEIR GREAT MILITARY DEFEAT WE SEE THAT IN THE VERY PRESENCE OF EGYPTIAN FORCES THERE, EVEN IN A SITUATION OF ENCIRCLEMENT OR PARTIAL ENCIRCLEMENT, THEY CLAIM A KIND OF GREAT PSYCHOLOGICAL VICTORY, AND IT IS POSSIBLE THAT THEY WILL NOT WANT TO GIVE UP THIS PREFCNC, SO AS TO PROVE TO THEIR PEOPLE AND TO OTHER ARAB NATIONS THAT THEY HAVE SUCCEEDED IN OVERCOMING THE "BARRIER OF FEAR" AS DEFINED BY HASSANIN HEIKAL, IN SUCCEEDING TO BUILD BROAD BRIDGEHEADS ON THE OTHER SIDE OF THE CANAL. IF THIS PRESENCE MAKES IT EASIER FOR THEM TO FREE THEMSELVES OF THE INFERIORITY COMPLEX WHICH, UNFORTUNATELY, HAS ACCOMPANIED THEM, WITHOUT JUSTIFICATION, FOR SO MANY YEARS, AND IF IT MAKES IT EASIER FOR THEM TO COME TO THE NEGOTIATING TABLE, I WOULD BE WILLING FOR US TO RELATE TO THIS WITH SUFFICIENT TOLERANCE SO LONG AS WE DO GET TO THE NEGOTIATING TABLE. BUT THE PROPOSAL MUST BE MADE TO SIC THEM." END QUOTE.

9. ALLON ADDED SUCH PROPOSAL HAD NOT YET BEEN EXAMINED.

10. ALLON FIRMLY REJECTED SUGGESTION ISRAEL MAY BE BECOMING US SATELLITE. ISRAEL SOMETIMES COMPLIED WITH US PROPOSAL BECAUSE OF US APPEAL, SOMETIMES DID SO AFTER GETTING US TO

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INFO OCT-01 EUR-25 IO-14 ISO-00 SSO-00 NSCE-00 USIE-00

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USMISSION USUN NEW YORK

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AMEND IT, AND SOMETIMES WAS OBLIGED TO AGREE WHEN ISRAEL
WOULD HAVE PREFERRED NOT TO HAVE BEEN ASKED. BUT THIS
WAS NOT THE CASE WITH OCT 22 CEASEFIRE PROPOSAL, WHICH
DID NOT LEAVE ISRAEL IN CONDITION OF STRATEGIC INFERIORITY.

11. ALLON REPLIED TO NEXT QUERY THAT THERE WOULD BE NO
IMPOSED SETTLEMENT, AS PRESIDENT AND SECRETARY HAD SAID
SO. ALSO, BEGIN QUOTE " SINCE THE US CONSIDERS ITSELF AN OFFICIAL
CANDIDATE FOR ONE OF THE APPROPRIATE AUSPICES FOR THE PEACE
NEGOTIATIONS, IT CANNOT WORK OUT PROGRAMS OF ITS OWN. AND
IF IT HAS NO PROGRAMS OF ITS OWN, HOW CAN IT IMPOSE NON-
EXISTENT PROGRAM?... BUT /.. THERE IS NO DOUBT THAT THE GREAT
POWERS WILL TRY TO EXPLOIT THEIR INFLUENCE ON EACH OTHER...
AS FAR AS POSSIBLE, THEY SHOULD INFLUENCE EACH OTHER AND
THE PARTIES TO THE MIDDLE EAST CONFLICT TO MAKE MUTUAL
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CONCESSION." END QUOTE

12. ALLON AGREED WITH QUESTIONER THAT US AND USSR WILL
NOT ALLOW CONFRONTATION BETWEEN THEMSELVES TO ARISE. ISRAEL
WOULD NOT NEED DIRECT US MILITARY INTERVENTION AND IN FACT
IS PROVIDING VALIDITY OF NIXON DOCTRINE. IF PARTIES REFUSE
TO MAKE PEACE, POWERS CANNOT FORCE THEM TO. IF ARAB STATES
DO NOT DRAW TRUE CONCLUSIONS AND MAKE PEACE, THEY WILL BE
COMMITTING FATAL ERROR.

13. ALLON CONTINUED: BEGIN QUOTE " WHEN WE GET TO
THE IMPLEMENTATION OF PARA 3 OF THE SECURITY COUNCIL
RESOLUTION (THIS IS THE FIRST TIME THAT THE SECURITY COUNCIL
HAS REACHED A DECISION ON THE NEED FOR NEGOTIATIONS BETWEEN
THE SIDES) TO ESTABLISH THE PEACE IN THE FUTURE ON THE BASIS
OF FOUR POINTS:
A. DEFENSIBLE BORDERS;

B. EFFECTIVE MUTUAL SECURITY ARRANGEMENTS, INCLUDING CERTAIN

INSPECTED DEMILITARIZED ZONES;

C. A BALANCE OF FORCES BETWEEN THE SIDES TO THE DISPUTE;

D. PEACE TREATIES.

I BELIEVE THAT WITH FOUR POINTS SUCH AS THESE IT IS NOT IMPOSSIBLE THAT WE SHALL BE ABLE TO CONSTITUTE A DURABLE PEACE. BUT IN ORDER TO ARRIVE AT THIS WE MUST HAVE PATIENCE.". END QUOTE

14. ASKED IF RES 338 NEGOTIATIONS ARE IN SIGHT, ALLON SAID NOT YET, BUT CEASEFIRE ITSELF IS STILL BEING WORKED ON. AS LONG AS BAG-EL-MANDEB AND GULF OF SUEZ NAVIGATION IS BEING INTERFERED WITH, THERE IS NO CEASEFIRE.

14. ALLON, AGREEING END OF 1973 WAR HOLDS GREATER HOPE FOR PEACE THAN 1967 WAR ENDING, SAID ISRAELIS NOW HAVE LEARNED ARABS ARE READY TO RISK STARTING WAR "EVEN IF IT IS WAR OF DESPERATION (WHICH) MANY PEOPLE FAILED TO TAKE INTO ACCOUNT." ARABS HAVE LEARNED THERE CAN BE NO MILITARY SOLUTION TO ARAB-ISRAELI CONFLICT, AND HAVE MOVED CONFLICT FROM DEADLOCK TO SUPER-POWER NEGOTIATIONS-- WHICH HAD BEEN ARAB OBJECTIVE. EGYPTIANS PLACE MOST OF THEIR HOPE IN US, KNOWING USSR HAS NO INFLUENCE ON ISRAEL. BUT ARABS KNOW THERE IS NO MILITARY UNCLASSIFIED

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SOLUTION AND ISRAEL DID NOT WAGE WAR WITH BRITISH OR FRENCH ASSISTANCE AND DID NOT TAKE ARABS BY SURPRISE. THEY CANNOT RATIONALIZE THEIR DEFEAT, NOR CAN THEY BLAME THEIR WEAPONS.

15. ASKED WHAT ISRAEL WILL PROPOSE, ALLON REPLIED RES 338 PARA 3 TALKS, PLUS POW EXCHANGE. HE NOTED THAT EVEN IF CEASEFIRE IS FULLY IMPLEMENTED, "INCLUDING FREEDOM OF NAVIGATION IN THE SUEZ," ISRAEL WOULD HAVE TO REMAIN LARGELY MOBILIZED FOR WEEKS OR MONTHS, MEANING MUCH WORK AND SACRIFICE ON HOME FRONT. BUT BEGIN QUOTE "PERHAPS THIS TIME THE POLITICAL STRUGGLE HAS MORE OF A CHANCE THAN IN THE PAST. PERHAPS THIS IS THE FIRST TIME IT HAS MORE OF A CHANCE SINCE ALORIN WHEN WE LOST A GOLDEN OPPORTUNITY FOR POLITICAL ACTION. BUT I DO NOT WANT TO SPREAD ILLUSION; IN MY OPINION WE ARE STILL WALKING IN A LONG TUNNEL, EXCEPT THAT, I AM HAPPY TO SAY, WE CAN NOW SEE THE LIGHT AT THE FAR END." END QUOTE

16. ASKED ABOUT LESSONS FROM THIS WAR, ALLON SAID THERE ARE MANY, AND IN DUE COURSE THEY WILL BE DISCUSSED. QUERIED IF OLD ALLON PLAN STANDS, HE ANSWERED HE MIGHT INTRODUCE CERTAIN CHANGES, BUT IN PRINCIPLE, IT STANDS. HIS OPINION HAD NOT CHANGED THAT ISRAEL MUST HAVE DEFENSIBLE BORDERS AND MUST BE PRIMARILY JEWISH IN POPULATION. ALLON ADDED THAT 1973 WAR PROVED THAT STRATEGIC DEPTH AND STRONG IDF ARE NEEDED BY ISRAEL, BUT IT ALSO PROVED THAT BEGIN QUOTE " THOSE WHO DISMISS THE ARABS OUT OF HAND WERE LIKEWISE WRONG.

THE TRUTH IS THAT WE MUST ASE OUR POLICY UPON PEACE TREATIES
AND UPON MILITARY BALANCE." END QUOTE.
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